

Message Text

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C O N F I D E N T I A L STATE 293300 TOSEC 310417

EXDIS/FOR ROGERS ONLY FROM FRANK; MASERU FOR SCHAUFLE

E.O. 11652: GDS

TAGS: PDEV, EGEN, RH

SUBJECT: DRAFT MEMO TO THE SECRETARY ON ZIMBABWE DEVELOPMENT FUND

1. BELOW IS THE TEXT OF A DRAFT MEMO I SUGGEST YOU SEND TO THE SECRETARY FOR HIS POSSIBLE DISCUSSIONS WITH GRAHAM FOURIE AND THE BRITISH ON THE ZIMBABWE DEVELOPMENT FUND.

2. BEGIN TEXT:

BRIEFING MEMO TO THE SECRETARY

FROM: E - WILLIAM D. ROGERS

SUBJECT: THE ZIMBABWE DEVELOPMENT FUND

3. YOU MAY MEET WITH GRAHAM FOURIE, FOREIGN SECRETARY OF SOUTH AFRICA, EITHER DECEMBER 6 OR THE FOLLOWING WEEK. AT THIS MEETING AND DURING YOUR STOPOVER IN LONDON ON DECEMBER 10-12, THE ZIMBABWE DEVELOPMENT FUND IS LIKELY TO BE RAISED.

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4. FOURIE IS LIKELY TO EXPRESS THE VIEW THAT WE MOVE AS QUICKLY AS POSSIBLE IN SETTING UP THE FUND TO REASSURE THE RHODESIAN WHITES WHO ARE INCREASINGLY CONCERNED THAT WE HONOR OUR COMMITMENT TO ORGANIZE INTERNATIONAL ECONOMIC SUPPORT FOR A PEACEFUL RHODESIAN SETTLEMENT. FOURIE MADE THIS POINT WITH THE BRITISH DURING HIS VISIT TO LONDON ON NOVEMBER 29. THE BRITISH TOLD HIM THAT THE U.S. AND THE U.K. HAVE VIRTUALLY COMPLETED AGREEMENT ON A PROPOSAL THAT WOULD BE THE BASIS FOR AN APPROACH TO OTHER POTENTIAL DONORS.

5. FOURIE MAY ALSO ASK ABOUT CARTER'S ATTITUDE TOWARD THE FUND AND WHETHER THE CARTER TRANSITION TEAM HAS BEEN BRIEFED.

6. ATTACHED AT TAB A ARE SOME TALKING POINTS IF YOU SEE FOURIE AND HE BRINGS UP THE ISSUE OF ECONOMIC SUPPORT FOR RHODESIA.

7. THE BRITISH WANT TO RAISE WITH YOU THE QUESTION OF TIMING OF AN APPROACH TO OTHER POTENTIAL DONORS TO A ZIMBABWE DEVELOPMENT FUND. THEY ARE MOST ANXIOUS TO BEGIN. THEY WERE IMPRESSED BY FOURIE'S REPRESENTATIONS IN LONDON THAT THE RHODESIANS AND SOUTH AFRICANS WERE CONCERNED THAT WE MOVE AHEAD EXPEDITIOUSLY ON OUR COMMITMENT TO ORGANIZE INTERNATIONAL ECONOMIC SUPPORT. THEY ALSO WANT YOU TO BE INVOLVED AS THEY FEEL YOUR PRESTIGE IS IMPORTANT TO THE SUCCESS OF THE FUND. FINALLY, MUCH TIME AND EFFORT HAS GONE INTO NEGOTIATIONS ON AND OBTAINING THEIR CABINET APPROVAL OF A DRAFT KISSINGER-CROSLAND LETTER AND A PROSPECTUS TO BE SENT TO OTHER DONORS AND THEY DO NOT WANT TO START THE PROCESS OVER COME JANUARY 20.

8. THE BRITISH MAY ALSO WANT TO RAISE WITH YOU THE ISSUE OF CHAIRMANSHIP AND LOCATION OF AN EVENTUAL DONOR CONFERENCE ON THE FUND. OUR POSITION HAS BEEN THAT THE BRITISH SHOULD CHAIR SUCH A CONFERENCE IN LONDON WHILE THEY WISH US TO CHAIR THE CONFERENCE IN WASHINGTON. WE HAVE INDICATED THAT WE MIGHT BE WILLING TO JOINTLY CHAIR A CONFERENCE, PREFERABLY IN LONDON, BUT POSSIBLY IN WASHINGTON. OUR CONFIDENTIAL

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CONCERN HAS BEEN THAT WE ARE LESS LIKELY TO GET CONGRESSIONAL SUPPORT FOR THE FUND IF THE BRITISH SEEM TO BE SHRINKING FROM THEIR LEADERSHIP RESPONSIBILITIES.

9. I WILL BE SEEING GRAHAM FOURIE IN WASHINGTON ON DECEMBER 6 AND 7 AT WHICH TIME I EXPECT HE WILL BRING UP THE FUND ISSUE. YOUR SCHEDULE IS SO BUSY MONDAY BEFORE YOU LEAVE FOR BRUSSELS THAT YOU MAY NOT BE ABLE TO SEE HIM.

IN ANY EVENT, AFTER OUR DISCUSSIONS WITH FOURIE TUESDAY, DECEMBER 7, I WILL CABLE YOU TALKING POINTS IN BRUSSELS TO USE WITH THE BRITISH.

10. ATTACHED FOR YOUR REFERENCE IN LONDON ARE THE VARIOUS DOCUMENTS WE HAVE NEGOTIATED WITH THE BRITISH AT THE OFFICIAL LEVEL, INCLUDING A DRAFT OF THE JOINT KISSINGER-CROSLAND LETTER ON THE ZIMBABWE DEVELOPMENT FUND.

11. ATTACHMENTS:

- A. TALKING POINTS
- B. DRAFT KISSINGER-CROSLAND LETTER
- C. PROPOSAL FOR ZIMBABWE DEVELOPMENT FUND
- D. ANNEX 1
- E. ANNEX 2

12. ATTACHMENT A - TALKING POINTS FOR FOURIE ON ZIMBABWE DEVELOPMENT FUND

-- WE AND THE BRITISH ARE CLOSE TO AGREEMENT ON A JOINT DRAFT OF A PROSPECTUS WHICH SHOULD FORM THE BASIS OF OUR FORMAL APPROACH TO OTHER POTENTIAL DONORS.

-- THE BASIS ON WHICH WE PLAN TO MAKE THIS APPROACH IS LARGELY IN TERMS OF ASSISTING RHODESIAN ECONOMIC DEVELOPMENT, WHICH OF COURSE INCLUDES SUPPORT FOR PROGRAMS OF ECONOMIC SECURITY TO ENCOURAGE SKILLED WHITES TO PLAY A CONSTRUCTIVE ROLE IN THE DEVELOPMENT PROCESS.

-- WE WANT TO BE CAREFUL IN TIMING OUR APPROACH TO OTHER DONORS. WE DO NOT WANT TO DIVERT THE GENEVA PARTICIPANTS FROM THEIR FIRST ORDER OF BUSINESS, NEGOTIATING THE STRUCTURE OF AN INTERIM GOVERNMENT. END TEXT.

13. HAL COLLUMS OF S JUST CALLED TO SAY THAT THE SECRETARY WILL NOT BE SEEING FOURIE UNTIL THE 15TH. I STILL THINK
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THE MEMO, SUITABLY MODIFIED, SHOULD GO FORWARD TO THE SECRETARY, PARTICULARLY BEFORE HE LEAVES FOR BRUSSELS. YOU MAY WANT TO USE THE ABOVE TALKING POINTS IN YOUR DISCUSSIONS WITH FOURIE. ROBINSON

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